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8	SUPERIOR 6	COUR	T OF ARIZONA			
9	COUNTY OF MARICOPA					
10	GARY DONAHOE and CHERIE DONAHOE, husband and)	No.			
11	wife,)	COMPLAINT			
12	Plaintiffs,)				
13	v.)	(Jury Trial Requested)			
14	SHERIFF JOSEPH ARPAIO and AVA ARPAIO, husband and wife;)				
15	ANDREW THOMAS and ANNE THOMAS, husband and wife, LISA)				
16	AUBUCHON and PETER R. PESTALOZZI, wife and husband,)				
17	DEPUTY CHIEF DAVID HENDERSHOTT and ANNA)				
18	HENDERSHOTT, husband and wife, WILLIAM MONTGOMERY only in)				
19	his official capacity as MARICOPA COUNTY ATTORNEY, MARICOPA)				
20	COUNTY, a municipal entity; and JOHN DOES I-X; JANE DOES I-X;)				
21	BLACK CORPORATIONS I-V; and WHITE PARTNERSHIPS, I-V,)				
22	Defendants.)				
23		_)				
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Plaintiffs Gary Donahoe and Cherie Donahoe, for their Complaint against Defendants, hereby allege as follows:

JURISDICTIONAL ALLEGATIONS

- 1. Plaintiffs have satisfied all the provisions of A.R.S. § 12-821.01 by timely serving a Notice of Claim more than sixty (60) days prior to the date of the filing of this Complaint. Defendants denied the Notice of Claim by failing to respond.
- 2. Plaintiffs bring this action pursuant to 42 U.S.C. § 1983, the United States Constitution, the First, Fourth, Fifth, and Fourteenth Amendments to the United States Constitution, and other pendent statutory and state common laws.
- 3. This Court has jurisdiction of Plaintiffs' federal law claims pursuant to 28 U.S.C. § 1331 and 42 U.S.C. § 1988. Additionally, this Court has jurisdiction over Plaintiffs' state and federal claims pursuant to Article 6, Section 14 of the Arizona Constitution.
- 4. Venue is proper in this Court pursuant to 28 U.S.C. § 1391(b), as the parties are residents of Maricopa County, Arizona, and the events underlying this lawsuit occurred in Maricopa County.

GENERAL ALLEGATIONS

- 5. At all times material herein, Plaintiffs Gary Donahoe and Cherie Donahoe were a married couple residing in Maricopa County, Arizona (collectively "Plaintiffs," or "Judge Donahoe" or "Cherie" in the singular).
- 6. At all times material herein, Defendant Joseph Arpaio ("Arpaio" or "Sheriff Arpaio") was the duly-elected Sheriff of Maricopa County and the head of the Maricopa County Sheriff's Office ("MCSO"), with ultimate authority and responsibility for the MCSO and the actions of its officers and agents, and with the authority and responsibility to establish policy, practices, customs, procedures, protocols, and training

for the MCSO as the official and final policymaker for the County. His actions and/or inactions constitute actions of Maricopa County, and the County is vicariously and directly liable for his wrongful conduct, as alleged herein. Sheriff Arpaio is named in both his official and individual capacities. As the elected Sheriff, Arpaio has official, vicarious, direct, individual, and/or supervisory liability for the MCSO, the County, and its officers, agents, and employees.

- 7. Ava Arpaio is the spouse of Defendant Joe Arpaio and is so designated because the wrongful conduct of Defendant Arpaio was engaged in for the benefit of their marital community, thereby rendering his spouse and marital community liable for such conduct.
- 8. With the exception of the times specifically referenced herein, at all times material herein, Defendant Andrew Thomas ("Thomas" or "County Attorney Thomas") was the duly-elected County Attorney of Maricopa County and the head of the Maricopa County Attorney's Office ("MCAO"), with Thomas having the ultimate authority and responsibility for the MCAO and the actions of its officers and agents, and with the authority and responsibility to establish policy, practices, customs, procedures, protocols, and training for the MCAO as the official and final policymaker for the County. His actions and/or inactions constitute actions of Maricopa County, and the County is vicariously and directly liable for his wrongful conduct, as alleged herein. County Attorney Thomas is named in both his official and individual capacities. As the elected County Attorney, Thomas had official, vicarious, direct, individual, and/or supervisory liability for the MCAO, the County, and its deputy and assistant attorneys, agents, and employees.

- 9. Andrew Thomas is also named as a private citizen Defendant for conduct he engaged in after he left the office of County Attorney. Thomas is a resident of Maricopa County.
- 10. Anne Thomas is the spouse of Defendant Andrew Thomas and is so designated because the wrongful conduct of Defendant Thomas both before and after he left office was engaged in for the benefit of their marital community, thereby rendering his spouse and marital community liable for such conduct.
- 11. With the exception of the times specifically referenced herein, at all times material herein, Defendant Lisa Aubuchon ("Aubuchon" or "Deputy County Attorney Aubuchon") was a Deputy County Attorney of Maricopa County. Her actions and/or inactions constitute actions of Maricopa County, and the County is vicariously and directly liable for her wrongful conduct, as alleged herein. Deputy County Attorney Aubuchon is named in both her official and individual capacities.
- 12. Lisa Aubuchon is also named as a private citizen Defendant for conduct she engaged in after leaving the employ of the MCAO. Aubuchon is a resident of Maricopa County.
- 13. Peter R. Pestalozzi is the spouse of Defendant Lisa Aubuchon and is so designated because the wrongful conduct of Defendant Aubuchon, both during and after her employment with the County, was engaged in for the benefit of their marital community, thereby rendering her spouse and marital community liable for such conduct.
- 14. At all times material herein, Defendant David Hendershott ("Hendershott" or "Deputy Chief Hendershott") was the Deputy Chief of Maricopa County Sheriff's Office, with the authority and responsibility to establish policy, practices, customs, procedures, protocols, and training for the MCSO as an official policymaker for the

County. His actions and/or inactions constitute actions of Maricopa County, and the County is vicariously and directly liable for his wrongful conduct, as alleged herein. Deputy County Attorney Hendershott is named in both his official and individual capacities. As the Deputy Chief, Hendershott has official, vicarious, direct, individual, and/or supervisory liability for the MCSO, the County, and its officers, agents, and employees.

- 15. Anna Hendershott is the spouse of Defendant David Hendershott and is so designated because the wrongful conduct of Defendant Hendershott was engaged in for the benefit of their marital community, thereby rendering his spouse and marital community liable for such conduct.
- 16. Defendant William Montgomery ("Montgomery" or "County Attorney Montgomery") took office on November 22, 2010, succeeding interim County Attorney Richard Romley who was appointed when Thomas resigned as County Attorney. County Attorney Montgomery is named only in his official capacity.
- 17. Defendant Maricopa County (the "County") is a public entity, formed and designated as such pursuant to Title 11, of the Arizona Revised Statutes, and (as such) it and its officers and divisions are subject to civil suit and may be held independently or vicariously liable for the wrongful conduct of its divisions, agents, officers, and employees, including (*inter alia*), Sheriff Joseph Arpaio, former County Attorney Andrew Thomas, former Deputy County Attorney Lisa Aubuchon, and Deputy Chief David Hendershott.
- 18. At all times material herein, Defendants John Does I-X and Jane Does I-X (collectively "John Does") were officers, agents, and employees of Sheriff Arpaio, Thomas, and/or Maricopa County, acting within the scope of their employment and under color of law. These Defendants engaged in wrongful conduct that allowed,

caused, and/or contributed to cause the violations of Judge Donahoe's rights. Their actions and/or inactions constitute actions of Sheriff Arpaio, Thomas, and/or Maricopa County. Sheriff Arpaio, MCSO, Thomas, MCAO, and/or Maricopa County are vicariously and directly liable for their wrongful conduct.

19. The true names, capacities, and relationships, whether individual, corporate, partnership, or otherwise of all John and Jane Doe Defendants, Black Corporations, and White Partnerships are unknown at the time of the filing of this Complaint, and are being designated pursuant to applicable law. Plaintiffs further allege that all of the fictitiously named Defendants were jointly responsible for the actions, events, and circumstances underlying this lawsuit, and that they proximately caused the damages stated in this Complaint. Plaintiffs will amend the Complaint to name the unidentified individuals once they have identified, through discovery, the identities and acts, omissions, roles, and/or responsibilities of such Defendants sufficient for Plaintiffs to discover the claims against them.

FACTUAL BASIS FOR CLAIMS FOR RELIEF Judge Donahoe's Background

- 20. At the time of the events complained of herein, Judge Donahoe served as Presiding Criminal Judge of the Maricopa County Superior Court.
- 21. In 1989, Judge Donahoe was appointed a Commissioner of the Maricopa County Superior Court and served in both the civil and probate/mental health departments before he served as the Presiding Commissioner from 1992 to 1995.
- 22. In 2000, Judge Donahoe was appointed a Judge of the Superior Court, where he has handled civil, probate, mental health, family court, criminal calendars, and a special assignment criminal calendar to assist with capital cases.

23. Over the course of his more than 20 year career on the bench, Judge Donahoe earned and enjoyed an excellent reputation as a fair and impartial jurist, and a man of the utmost integrity—qualities for which he has been recognized by his peers and those who practice before him: The Phoenix Chapter of the American Board of Trial Advocates named him "Judge of the Year" in 2004; the State Bar of Arizona gave him its "Award of Special Merit" in 2007; and the Public Lawyers' Section of the State Bar of Arizona awarded him their 2008 "Judicial Award of Excellence."

The Genesis of the Attack On Judge Donahoe

- 24. Prior to the events giving rise to this Complaint, disputes over the antiimmigration policies of then-County Attorney Thomas and Arpaio, budgetary constraints imposed by the Maricopa County Board of Supervisors ("BOS" or "Board") on those offices, and fights over control of litigation all collided to create a perfect storm of antipathy and contention between and among these officials, which ultimately resulted in the indictment of Supervisor Don Stapley, Chairman of the BOS.
- 25. Thomas, aided in his investigation by Arpaio, brought 118 felony counts against Supervisor Stapley for alleged disclosure violations in materials he is required to file as an elected official.
- 26. The Board, citing irreconcilable conflicts with Thomas, stripped Thomas' office of the right to represent the County in its action against Supervisor Stapley and in other civil matters, as well as a portion of his budget, and set up a separate civil division to handle those cases.
- 27. Thomas, incensed by what he considered to be a usurpation of his power and the cuts to his budget, enlisted Arpaio to assist him in exacting his revenge against the County.

24.

- 28. Together, Thomas and Arpaio targeted a County project they urged the County management to scrap plans for the long-planned and saved-for downtown Criminal Court Tower ("Court Tower Project").
- 29. The Court Tower Project was simply the Trojan Horse for Arpaio and Thomas's assault on their political enemies, *du jour*. Both Thomas and Arpaio had previously endorsed and helped plan this project!
- 30. The Court Tower Project had been in the planning stages for 12 years, money had been put aside for its construction over that time, and the Board refused to scrap the project.
- 31. Thomas and Arpaio responded by launching a "criminal investigation" into the Board's approval of the Court Tower and Thomas issued an astoundingly broad Grand Jury Subpoena Duces Tecum seeking years worth of information about the project from the County.
- 32. The Board hired Tom Irvine to represent its interests and he moved to quash the subpoena largely on the grounds that Thomas had conflicts in investigating the Board regarding the Court Tower after he had given it advice on the same topic.
- 33. Thomas then announced that Irvine, too, was now part of their "criminal investigation."
- 34. The hearing on Irvine's motion to quash the Grand Jury Subpoena was heard by Judge Donahoe, as Presiding Criminal Judge, and in February 2009 Judge Donahoe ruled that Thomas had a conflict in his dealings with the County in that he was now criminally investigating a client (the County and Board) that he had previously given legal advice to on the same topic.

- 35. Judge Donahoe disqualified Thomas, quashed the Grand Jury Subpoena, denied Thomas's Motion to Disqualify Irvine, and his motion to assign the matter to an out-of-county judge.
- 36. One month later, Judge Donahoe denied Thomas's request that Supervisor Stapley be held in criminal contempt of court for disclosing information relating to a Grand Jury by sharing the Judge's February 2009 ruling (which he learned of through his position as Supervisor) with his criminal defense attorney in the case brought against him by Thomas.
- 37. Judge Donahoe declined to hold Supervisor Stapley in contempt, finding that his right to counsel in the criminal matter trumped any secrecy that should be accorded that ruling.
- 38. Judge Donahoe also granted the Board's request to allow the ruling regarding Supervisor Stapley to be made public.
- 39. In a desperate Motion for Reconsideration, Thomas alleged, for the first time, that a conflict existed that required Judge Donahoe to disqualify himself: he claimed that the Board's lawyers, Tom Irvine and Ed Novak, also represented the Superior Court in matters involving the Court Tower and that Judge Donahoe should have disclosed that conflict and disqualified himself.
- 40. Judge Donahoe rightly denied the Motion for a number of reasons: as an employee of the State, he had no conflict with the County's project; he did not know, before the Motion for Reconsideration, that Mr. Irvine and Mr. Novak had any involvement with the Court Tower; he knew that Mr. Irvine did not represent him or his employer in the Court Tower matter; he had and has no interest in or involvement with the Court Tower project and played no role in its design, construction, or funding, nor

 had he ever discussed any aspect of the project with Mr. Irvine or Mr. Novak outside any court hearing.

- 41. Thomas challenged Judge Donahoe's ruling at the Court of Appeals and later before the Supreme Court. Both courts summarily declined to review the ruling.
- 42. Having been disqualified, Thomas then sought to have appointed two Washington D.C. lawyers as Special Deputy County Attorneys for Maricopa County to pursue the Court Tower investigation against the Board.
- 43. The Board objected, claiming that only it could authorize the appointments and the expenditure of County funds to pay the Special Prosecutors.
- 44. Judge Donahoe was to hear this and other related motions the afternoon of December 9, 2009.

The RICO Complaint

- 45. On December 1, 2009, Thomas and Arpaio, as plaintiffs, brought a federal civil racketeering suit ("RICO Action") against all members of the Board, Judge Donahoe, three other judges, County managers and private attorneys ("RICO Action").
- 46. Though the RICO Action was ineptly drafted and largely incomprehensible, it alleged a broad-based conspiracy on the part of defendants to illegally block criminal investigations and prosecutions of themselves, particularly with respect to the Court Tower Project and the Supervisor Stapley investigation.
- 47. Arpaio alleged he had been corruptly deprived of civil legal services from the County Attorney's Office; Thomas claimed he had been deprived of the ability to practice law.
- 48. Thomas and Arpaio did not act alone in filing the RICO Action: MCAO Attorney Aubuchon was integrally involved and was assigned to prosecute it. Hendershott also assisted in the RICO Action design and preparation.

49. The RICO action was voluntarily dismissed by Thomas and Arpaio on March 11, 2010, after Judge Leonardo dismissed the indictment of Supervisor Wilcox in *State v. Wilcox*, CR-2010-005423-0001.

50. In that ruling, Judge Leonardo noted that Thomas acted unethically, retaliated against those who disagreed with him, sought political advantage by prosecuting those who oppose him publicly and allied himself with Sheriff Arpaio who "misused the power of his office" by targeting opponents with criminal investigations.

The Criminal Complaint

- 51. Before he could take the bench on December 9, 2009, to conduct a hearing (and likely issue a ruling) regarding Thomas's request to appoint Special Prosecutors (over the Board's objection), and fully anticipating that Judge Donahoe would deny their motion, Thomas devised a plan to force Judge Donahoe's removal from the case.
- 52. Thomas, with the willing assistance of Aubuchon and Hendershott, filed and served a direct criminal complaint upon Judge Donahoe, falsely accusing him of three felonies: obstruction of justice, hindering prosecution, and bribery of a public official.
- 53. The only "crime" committed by Judge Donahoe was to issue a ruling adverse to Arpaio and Thomas.
- 54. This brazen and baseless assault on a sitting judge did for Thomas and Aubuchon what they had repeatedly been unable to previously do though other means, including some lawful, legitimate, and ethical processes: cause Judge Donahoe to recuse himself from taking any further action in the matter before him.
- 55. The criminal complaint also provided a means for Thomas, Aubuchon, Arpaio, and Hendershott to exact revenge against Judge Donahoe for his adverse rulings.

56.

confirms that the Criminal Complaint was filed to stop the hearing scheduled for that afternoon.

57. Then, in a press conference later that day, while trying to explain how,

MCAO's press release issued on the day the Criminal Complaint was filed

- 57. Then, in a press conference later that day, while trying to explain how, under Arizona's bribery laws, the new courthouse project could be considered an inducement to judges, who, like Donahoe, were allegedly hampering his "investigation," Thomas embarrassingly sputtered: "If I'm not explaining this well, I hope you'll help me."
- 58. In truth, the criminal charges were brought only to retaliate against Judge Donahoe for past rulings and to prevent him from issuing rulings that would displease Thomas, Aubuchon, Arpaio, and Hendershott.
- 59. After Judge Leonardo's scathing indictment of Defendants' conduct in *State v. Wilcox*, Defendants filed a motion to voluntarily dismiss the Criminal Complaint on February 24, 2010, which was granted by the Court on March 11, 2010. On March 11, 2010, they voluntarily dismissed the RICO action.

Their Own Grand Jury Rejected the Defendants' "Case"

- 60. In January of 2010, Thomas and Aubuchon empanelled a grand jury to use as one of their tools of intimidation. Aubuchon and Hendershott "threw the book" at their political targets, including Judge Donahoe and others. But, their "case" was, even to these lay grand jurors, muddled, political, and as "incomprehensible" as it was to the independent prosecutors that later reviewed their "case." On March 3, 2010, at the conclusion of the presentations by Hendershott and Aubuchon, the grand jury rejected their "case" and voted to "end the inquiry."
- 61. It is highly unusual for grand jurors to so summarily reject a prosecutor's presentation of evidence and urgings that the grand jurors indict their targets.

62. Defendants knew that they had utterly failed to make out a criminal case against Judge Donahoe to these lay grand jurors – even though the Defendants controlled that grand jury and even though their "targets" were unrepresented, defenseless, and not allowed to appear before the grand jury.

- 63. Defendants knew their grand jury's instruction to them to "end the inquiry" meant that their failure to obtain an indictment should have ended their crusade to assault Judge Donahoe and others.
- 64. But, of course, the Defendants continued, even after the grand jury voted to terminate their crusade, to publically portray Judge Donahoe as a criminal still under "criminal investigation."

Sheriff Arpaio's Additional Motives for Assaulting Judge <u>Donahoe Without Probable Cause</u>

- 65. The Sheriff had other, more personal reasons, for waging war against Judge Donahoe.
- 66. Some months before filing civil and criminal charges against Judge Donahoe, a violent sex offender who was in court for a hearing escaped from the Sheriff's custody during a lunch recess.
- 67. Soon after the escape, the Sheriff allegedly implemented new security procedures, but failed to provide adequate staff to carry out these procedures in a timely fashion.
- 68. The upshot was that criminal defendants in the Sheriff's custody were either perpetually being brought to court late for various hearings or were not appearing at all. These delays affected attorneys, judges, jurors, and defendants.
- 69. When the judges with criminal calendars complained, they were told there was no one available to bring the defendant to the courtroom.

70. It fell to Judge Donahoe, as Presiding Criminal Judge, to try to resolve the problem.

- 71. Judge Donahoe met repeatedly with MCSO personnel in an attempt to improve the inmate delivery system.
- 72. The court administration made significant operational changes: consolidating divisions, reducing courtrooms, and limiting hearings to only certain days all in an effort to assist the Sheriff in getting inmates to court on time.
- 73. Nothing worked. The MCSO continued to bring them late, if it brought them at all.
- 74. The Sheriff has a statutory obligation to "attend all courts" and "obey lawful orders and directions issued by the judge." A.R.S. § 11-441(A)(4).
- 75. The Sheriff previously was directly ordered by Judge Anna Baca, former Criminal Department Presiding Judge, to adhere to the requirements of that statute.
- 76. When the Sheriff failed to improve his inmate delivery performance, the criminal judges began issuing Orders to Show Cause why the Sheriff should not be held in contempt for his repeated refusals to bring the inmates to court on time.
- 77. As Presiding Criminal Judge, Judge Donahoe held a hearing on the various OSCs and entered a contempt order against MCSO Deputy Chief Trombi (who admitted responsibility for getting inmates to court), along with monetary sanctions, for the repeated failures to deliver inmates to court.
- 78. Of course, Judge Donahoe's Order was an affront to Arpaio, who is not comfortable abiding by any rule of law that is not his own, or is not declared as his own in a press appearance.

- 79. Judge Donahoe also handled the contempt charge brought against MCSO Deputy Stoddard a courtroom deputy who sneakily and unethically read and removed papers from a defense attorney's file in open court and had them copied.
- 80. Judge Donahoe found MCSO Deputy Stoddard in contempt and ordered him to apologize to the defense attorney.
- 81. Both the Trombi and Stoddard contempt findings were upheld on appeal, though some of the sanctions were overturned.
- 82. Both of these actions by Judge Donahoe added fuel to the fire of enmity that had been raging between and among the Sheriff, County Attorney, the BOS, and finally the Superior Court. That enmity soon engulfed Judge Donahoe.
- 83. When he was served with the Criminal Complaint, Judge Donahoe stopped hearing all cases in which the State was represented by the County Attorney because of the possible conflict. As a result, his job as Presiding Criminal Judge was adversely affected and the load on the other judges was increased. Because of this, Judge Donahoe stepped down as Presiding Judge a position he thoroughly enjoyed and at which he excelled.

MCAO's Independent Personnel Investigation of Aubuchon

- 84. Richard Romley, who was appointed Interim County Attorney when Thomas resigned, authorized an independent personnel investigation of Aubuchon, which was conducted by Katherine Baker, Esq., of Green & Baker.
- 85. The findings of that investigation led to Aubuchon's termination from the MCAO. In the letter of termination, Paul Ahler, MCAO Chief Deputy, concluded that: "[T]he Federal RICO Complaint was nothing more than a vehicle to intimidate, retaliate and besmirch the reputations of judges, public officials and attorneys who had previously opposed positions taken by the Maricopa County Attorney's Office."

86.

 there was no competent evidence to support its filing.

87. In the Baker investigation, Aubuchon admitted that not a single witness was interviewed in any investigation for the RICO Action.

did not meet the requirements to state a RICO claim, that it was devoid of facts and that

Chief Deputy Ahler also concluded that the Complaint filed by Aubuchon

- 88. Aubuchon filed the RICO Action, without evidentiary support, against the recommendation of experienced Maricopa County Attorneys and outside legal counsel, in contravention of Judge Donahoe's ruling prohibiting the MCAO from working on the Court Tower Project, and despite her inexperience in RICO matters.
- 89. In doing so, Aubuchon was found to have violated MCAO Procedures 1.2, 5.29, and 5.3, Merit Rule Section 15, Rule 9.03, ER 1.1, ER 1.4, and ER 3.1 relating to incompetency, inefficiency, discourteous treatment of the public or fellow employees, violation of policies/procedures, and violation of Code of Ethics.
- 90. The Baker Report found that Aubuchon's and MCAO's continued involvement in the Court Tower Project (particularly the RICO Action), after Judge Donahoe ruled that the MCAO had a conflict of interest, was a clear violation of Judge Donahoe's Order and a violation of MCAO Procedures 1.2, 5.29, 11.02 and 5.3, Merit Rule Section 15, Rule 9.03, Rule 42, and ER 8.4, relating to incompetency, inefficiency, neglect of duty, violation of policies/procedures, and violation of Code of Ethics.
- 91. The Baker Report also concluded that the Criminal Complaint filed against Judge Donahoe as well as the RICO action, lacked evidence and were filed merely to further the vindictive impulses of Arpaio and Thomas.
- 92. During her personnel investigation, Aubuchon admitted that her goal in filing the Criminal Complaint was to force Judge Donahoe to vacate the December 9 hearing.

93.

Aubuchon against Judge Donahoe.

moving forward with the Criminal Complaint would be improper and that charging a judge with crimes for ruling on motions "is beyond the realm..."

94. Ms. Polk had never seen a criminal complaint based upon a report that was as lacking in evidence and meritless as in the Criminal Complaint filed by

and the scant evidence produced which purported to support it, and concluded that

Yavapai County Attorney Sheila Polk reviewed the Criminal Complaint

- 95. And, as the Baker Report concludes, "A reasonable prosecutor [in Aubuchon's position] would have stepped back and attempted to obtain an unbiased view of the matter before proceeding with criminal charges, and would have demanded some competent and compelling evidence." (p. 94)
- 96. Although MCAO practice is to have high-profile cases (such as the Criminal Action) reviewed by experienced, senior managing attorneys, Aubuchon, of course and of necessity, bypassed this procedure.
- 97. The Baker Report concluded that the filing of the Criminal Complaint violated MCAO Procedures 1.3, 6.1, MCAO Employee Procedure 1.2, 5.29, 11.02, 5.3, Merit Rule Section 15, and Rule 9.03, Rule 11, SCR 42, ER 3.1 and ER 3.5 relating to incompetency, inefficiency, neglect of duty, violation of policies/procedures, and violation of Code of Ethics.
- 98. During the time Aubuchon was committing these infractions, Thomas, her supervisor, was encouraging, approving, and ratifying her behavior.
- 99. As her supervisor and employer at the time, when concerns began to arise regarding Aubuchon's prosecutorial judgment, Thomas and the County had the professional and ethical obligation to review her performance, but they failed to do so.

Unfounded Complaint Filed With The Commission on Judicial Conduct

- 100. Even before the RICO and criminal complaint were filed against Judge Donahoe, Chief Deputy Hendershott of the MCSO filed a complaint against Judge Donahoe with the Commission on Judicial Conduct.
- 101. Tellingly, the language in the judicial complaint filed by Hendershott closely mirrors that contained in the Probable Cause Statement that accompanied the criminal complaint filed by Thomas and Aubuchon further evidence of the corruptly symbiotic relationship between Arpaio, MCSO, and Thomas and MCAO.
- 102. Hendershott, Arpaio, MCSO personnel, and Thomas, released Hendershott's judicial conduct complaint to the media, resulting in its publication throughout Arizona through media outlets and the internet.
- 103. Not content with merely naming the Judge in these unfounded and unethically brought actions, Hendershott disseminated Judge Donahoe's home address, phone number, and social security number on the internet when he announced the charges.
- 104. More chilling than this deliberate breach of security (and possible crime, see A.R.S. § 13-2401.4), the process server deliberately selected by the Sheriff and County Attorney to serve Judge Donahoe with the RICO complaint was a man who was prosecuted for threatening to kill Judge Donahoe in 1997!
- 105. The choice of process server was no accident it was just another deliberate, low-minded, and heavy-handed attempt at intimidation.
- 106. All of these actions were filed against Judge Donahoe in retaliation for his rulings in the Court Tower investigation and to prevent him from making further rulings.

107. The system of checks and balances between and among branches of government had broken down in the ugliest way: no one was safe from the unbridled, unrestrained, and unprincipled power of Arpaio and MCSO to launch criminal investigations and the County Attorney to turn those investigations into political prosecutions; it was a cruel combination of tyranny with badges.

Independent Federal and State Prosecutors Find The Thomas/Arpaio Court Tower - Public Corruption Investigations "Nearly Incomprehensible"

- 108. On March 10, 2010, Thomas and Arpaio referred the Supervisor Stapley matter and other related public corruption investigations regarding the Court Tower Project to the Public Integrity Section of the Department of Justice.
- 109. This referral was done with great fanfare and bluster. The referral was also the contrived basis offered by Arpaio and Thomas for voluntarily dismissing the RICO Action, the criminal matter, and other alleged "corruption cases."
- 110. Of course, the Public Integrity Section never agreed to act as the lackey for Arpaio and Thomas so it sent them to Dennis K. Burke, United States Attorney for the District of Arizona, for review.
- 111. On October 22, 2010, U.S. Attorney Burke advised County Attorney Romley that he determined that "there is a total lack of evidence of the commission of any federal crimes by the individuals" in the nine matters, including the Court Tower out of which the RICO and criminal complaint against Judge Donahoe arose.
- 112. U.S. Attorney Burke concluded that "in several instances, the evidence was so lacking as to make the theory of any liability nearly incomprehensible."
- 113. Despite the lack of any evidence of any federal violations, U.S. Attorney Burke recommended that the nine matters be reviewed for violations of state statutes.

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Because of Maricopa County's conflict of interest in the matters, on October 27, 2010, County Attorney Romley requested Navajo County Attorney, Brad Carlyon, review the matters.

115. On November 16, 2010, Navajo County Attorney Carlyon advised County Attorney Romley that he found no basis for any state law violations involving the nine matters, including the actions involving the Court Tower and Judge Donahoe.

Thomas Continued His Defamatory Assault After Leaving Office

- After leaving office for his unsuccessful run for Arizona Attorney General, Thomas, acting solely in his individual capacity and as a private citizen, made and/or released to the media several defamatory statements about Judge Donahoe and others.
- Among other things, Thomas issued several press releases and made various public comments reasserting the defamatory assault of the criminal and RICO charges against Judge Donahoe.
- 118. As an example, on June 5, 2010, Thomas and Arpaio's representatives, made numerous statements on their behalf denigrating the Notices of Claim filed by County officials and employees, including Judge Donahoe: "Not only are these...claims not valid, they represent a preplanned, calculated effort to mock the Sheriff's Office."
- 119. Further, on or about June 30, 2010, Thomas disseminated the first of a four-part article followed by a news release which was published by various media outlets throughout Arizona, in which he reiterated that all the allegations contained in the RICO Action and the Criminal Complaint had merit and announced that he, along with Arpaio, had recently released "new evidence" in support of the claims against Judge Donahoe.

- 120. Thomas also accused various County officials, including Judge Donahoe, and County employees of "rigging the system so they can avoid going to court like anyone else and testifying under oath."
- 121. In the second news release issued July 14, 2010, Thomas publicly referred to the Notices of Claim filed by Judge Donahoe and others as requests for "greedy, undeserved payouts" by judges and others who knowingly permit "blatant, self-dealing by government officials"!
- 122. In this same news release, Thomas characterized the Notices of Claim filed by four Maricopa County Judges, including Judge Donahoe, as requests for County taxpayers "to reward them for their misbehavior as judges."
- 123. He further alleged: "Even more disturbing, the four judges who have filed claims ask to be rewarded financially for misconduct that led them to be properly sued and, in one case, prosecuted."
- 124. More specifically, Thomas stated that Judge Donahoe issued decisions from the bench "to protect himself."
- 125. Additionally, on July 21, 2010, Thomas released campaign literature that was published in a least one media outlet, the *American Post-Gazette*, wherein Thomas touted that in his "fight against public corruption" he would address the County Board's efforts to pay Judge Donahoe, and others, millions "in bailouts after being investigated and/or prosecuted for alleged public corruption." Again, Thomas accused County officials and employees of filing "bogus claims and lawsuits" and pronounced that he and Arpaio "want to take these matters to trial to get to the bottom of the alleged corruption in Maricopa County government." He knew better.

Aubuchon Continued Her Defamatory Conduct After Leaving MCAO

- 126. After she was terminated from MCAO, Aubuchon, acting solely in her individual capacity and as a private citizen, made various public defamatory comments, reasserting the defamatory assaults of the spurious RICO charges against Judge Donahoe.
- 127. For example, among other things, on or about November 23, 2010, Aubuchon stated that the RICO action filed against the various public officials, judges, and employees including Judge Donahoe—was "justly filed."
- 128. Additionally, in statements that were published in *The Arizona Republic* on November 23, 2010, Aubuchon continued to insist that she acted reasonably with respect to her investigations of various County officials and employees, which, of course, included the investigation and prosecution of Judge Donahoe.
- 129. Moreover, during her suspension from MCAO, Aubuchon made various defamatory comments about Judge Donahoe and others. For example, among other things, during the Baker Investigation, Aubuchon, through her legal counsel, Barnett Lotstein, repeated the spurious statements of Arpaio and Thomas that the Notices of Claim filed by County officials and employees are "frivolous" and "are a greedy attempt at a payday and an attempt by these individuals to have their friends on the Board of Supervisors or County Administration settle these matters prior to litigation so that they not be subjected so that the parties bringing them not be subjected to interrogation by deposition or discovery."

Other Defamatory Conduct (In Official Capacity)

130. Other Defendants also made or released several defamatory statements, some of which are set forth herein.

- 131. On December 4, 2009, in a press release orchestrated by Hendershott and issued by MCSO, Arpaio falsely tried to portray Judge Donahoe as "soft on crime."
- 132. Three days later, the *Phoenix New Times* exposed the falsity of Arpaio's accusations in its article titled "Arpaio's Office Blows Its Smear of Judge Gary Donahoe; Analysis of Sentencings Flawed."
- 133. MCSO spokesperson, Lisa Allen, divulged to the *Phoenix New Times* that Thomas conducted the false and defamatory sentencing research.
- 134. On June 22, 2010, in a press release issued by MCSO, Arpaio and Thomas (in Thomas' capacity as a private citizen) blustered that the Notices of Claim filed by the County officials, employees, and judges were "bogus" and "absurd" and that he looked forward to "proving their corruption case in civil court."
- 135. At that same time, Arpaio and Thomas stated that "some of these same individuals abused the powers of their public offices to shut down criminal investigations and prosecutions and/or otherwise improperly deny us such an opportunity for examination under oath. That abuse of power will now be remedied in another forum."
- 136. Further, Arpaio announced in his release that he was tired "...of the false rhetoric claiming that evidence did not exist to justify the Court Tower investigation and the filing of criminal charges against Retired Judge Gary Donahoe," and that new details concerning these matters would be revealed to the public. He knew better.
- 137. On or about July 10, 2010, Hendershott, Arpaio, Thomas (in Thomas' capacity as a private citizen) and MCSO caused to be published in the *American Post-Gazette* an email between Hendershott and County Risk Manager Peter Crowley wherein Hendershott bombastically accused the County of recklessly considering

settlement of "frivolous" claims filed by various County officials and employees. They all knew better.

138. On August 13, 2010, in statements to the *Arizona Republic*, Hendershott continued to maintain that their "nearly incomprehensible" rants of the Criminal Complaint and the RICO Actions had "merit." He knew better, too.

<u>Defendants Have a Pattern, Custom, and Practice of Misusing Their Power by</u> <u>Investigating, Arresting, and Prosecuting Individuals Without Probable Cause for Improper and Unlawful Selfish Purposes, Including Political and Financial Gain</u>

- 139. This is far from the first time these Defendants have abused their authority for unconstitutional and improper motives and to obtain financial, political, and other gain or to retaliate against those that dared to disagree or disappoint them. They have a custom, pattern, and practice of targeting, investigating, arresting, and/or prosecuting individuals without probable cause and for purely political or retributive motives.
- 140. Last Spring, Tucson judge, John Leonardo, disqualified Thomas from prosecuting Supervisor Wilcox in *State v. Wilcox*, because of obvious conflicts of interest and then dismissed the indictment against her.
- 141. In that ruling, Judge Leonardo noted that Thomas acted unethically, retaliated against those who disagreed with him, sought political advantage by prosecuting those who oppose him politically, and allied himself with Sheriff Arpaio, who "misused the power of his office" by targeting opponents with criminal investigations.
- 142. These damning findings by Judge Leonardo memorialized what most people knew: that Thomas and Arpaio had mounted their destructive assault on Judge Donahoe (and others) to retaliate, intimidate, and punish him for disappointing them.
- 143. Arpaio and Thomas brought a RICO Action in early December 2009 against Supervisor Stapley, Wilcox, Judge Donahoe, and other members of the

judiciary, County management and others arising out of the Court Tower Project. The RICO Complaint was a sophomoric rant. All but its vindictive purpose was incomprehensible. This case, too, was voluntarily dismissed after Judge Leonardo exposed the meritlessness of their mischief.

144. Days after filing their RICO Complaint, Thomas and Aubuchon filed the criminal complaint against Judge Gary Donahoe discussed herein—again based on groundless allegations involving the Court Tower Project. It too, was later voluntarily dismissed.

145. In October 2007, Arpaio and the MCSO arrested Michael Lacey and Jim Larkin, the Executive Editor and Chief Executive Officer, respectively, of *The Phoenix New Times* on meritless misdemeanor charges, in violation of the constitutional rights of Mr. Lacey and Mr. Larkin, for the sole and improper purpose of Arpaio's and the MCSO's own personal and political gain, and in an attempt to silence *The Phoenix New Times* as a critic.

American Civil Liberties Union of Arizona ("ACLU"), Daniel Pochoda, was arrested by the MCSO after identifying himself as being with the ACLU. Arpaio disapproved of the ACLU because it had filed lawsuits against him. Mr. Pochoda was attending a demonstration as a legal observer in front of a Phoenix furniture store. Mr. Pochoda was arrested that day on a misdemeanor charge of trespassing, which rarely leads to anything more than a simple summons or "ticket" to appear in court. Mr. Pochoda, a constitutional law expert with more than 35 years experience, was hauled off to jail and detained for nearly 12 hours! A Maricopa County Justice of the Peace later ruled that that Mr. Pochoda did not engage in any unlawful behavior prior to his arrest by MCSO deputies.

147. In 2007, Arpaio arrested Chandler Police Sergeant Thomas Lovejoy, without probable cause, for animal cruelty, and insisted that a reluctant MCAO prosecute the case after Sgt. Lovejoy's K-9 partner, Bandit, died from heat exhaustion in the back of his SUV. He was quickly acquitted on the charge after a bench trial.

148. These and other instances of targeting, investigating, arresting, and prosecuting individuals without probable cause and in violation of the Constitution demonstrate the Defendants' pattern and practice of investigating, arresting, and prosecuting individuals solely for the improper purposes of achieving personal and political gain or political retaliation and retribution.

Judge Donahoe and His Wife Have Suffered Damages as a Result of This Assault on His Reputation

- 149. As the result of Defendants' conduct as alleged herein, including the publication of his home address, Judge Donahoe fears greatly for the safety of his family and himself. As a judge, he has sentenced hundreds of people to prison. With his home address made public by the Sheriff, and his office, Judge Donahoe now fears that one of these people may seek revenge against him and his family. He is seriously considering a move from his home of 23 years.
- 150. As a further result of Defendants' conduct as alleged herein, Judge Donahoe's reputation has been tarnished and he has lost professional/judicial opportunities.
- 151. In addition to the damage to his reputation, Judge Donahoe has suffered emotional distress and adverse physical maladies and manifestations. He has also incurred over \$220,000 in attorneys' fees to defend against criminal charges.
- 152. As a result of the investigation, arrest, and prosecution of Judge Donahoe, his wife, Cherie Donahoe, has suffered humiliation, anguish, mental and physical maladies and manifestations.

COUNT I

<u>Violations of 42 U.S.C. § 1983: Free Speech and Free Press, Law Enforcement Retaliatory Conduct, Abuse of Process, and Abuse of Power (All Defendants)</u>

- 153. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 154. At all times material hereto, all Defendants were acting under color of law and in their capacity as officials and agents of Maricopa County.
- 155. The wrongful conduct of Defendants alleged in this Complaint constitutes violations of the United States Constitution, including, but not limited to, Amendments I, IV, V, and XIV, in that Judge Donahoe was deprived of privileges and immunities guaranteed to all citizens of the United States, was subjected to law enforcement retaliatory conduct, invasion of privacy, malicious and selective prosecution, and was criminally and civilly charged without proper cause, with an unconstitutional motive and malice, and without equal protection or due process in an attempt to chill his free speech, prohibit anticipated judicial rulings, and to intimidate, harass, and exact revenge for prior judicial conduct.
- 156. As a direct and proximate result of Defendants' wrongful conduct as alleged herein, Judge Donahoe's constitutional rights were violated and he has suffered harm and has been injured.
- 157. The wrongful conduct of these Defendants as alleged in this Complaint was undertaken with malice and/or with improper and unconstitutional motives in an attempt to interfere with conduct protected by the Constitution. Judge Donahoe was investigated, prosecuted, intimidated, harassed, and retaliated against by or at the behest of Defendants for improper unconstitutional motives, was treated differently than others similarly situated, and was subjected to improper abuse of process and power for improper motives, without proper or probable cause, and with malice.

- 158. Judge Donahoe was subjected to Defendants' wrongful and unconstitutional conduct as alleged herein in a particularly egregious, and conscience-shocking manner.
- 159. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacities and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Judge Donahoe's rights.
- 160. As a result, punitive damages in an amount to be determined by a jury should be awarded against Arpaio, Hendershott, Thomas, and Aubuchon to punish them for wrongdoing and to prevent them and others from acting in a similar manner in the future.

COUNT II

<u>Violations of 42 U.S.C. § 1983: Unconstitutional Policies, Customs, and Failure to Train (Arpaio, Hendershott, Thomas, Aubuchon, and Maricopa County)</u>

- 161. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 162. Sheriff Arpaio is an official policymaker for the MCSO and Maricopa County. Sheriff Arpaio has the authority and responsibility to establish policy for the MCSO and Maricopa County, and to properly supervise and train the officers, agents, and employees of the MCSO. His actions are the actions of the County.
- 163. Chief Deputy Hendershott is an official policymaker for the MCSO and Maricopa County. Sheriff Arpaio has delegated to him the authority and responsibility to establish policy for the MCSO and Maricopa County, and to properly supervise and train the officers, agents, and employees of the MCSO. His actions are the actions of the County.
- 164. Former County Attorney Thomas was a policymaker for the MCAO and Maricopa County. At all material times he had the authority and responsibility to

establish policy for the MCAO and Maricopa County, and to properly supervise and train the attorneys, agents, and employees of the MCAO. His actions were the actions of the Maricopa County.

- 165. At all times material hereto, all Defendants were acting under color of law and in their capacity as officials and agents of Maricopa County.
- 166. Sheriff Arpaio, Hendershott, Thomas, and Aubuchon are named in their official capacity, as well as their individual capacity, pursuant to 42 U.S.C. § 1983 supervisory and direct liability, for their conduct as alleged herein.
- 167. At all material times, Defendants Sheriff Arpaio, Hendershott, Thomas, Aubuchon, and Maricopa County have oversight and supervisory responsibility over the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control, and the proper screening, hiring, training, retaining, and supervision of the officers, employees, and agents investigating, processing, handling, and managing such criminal investigations and prosecutions.
- Maricopa County, independently and in concert with one another and through their official policymakers, violated Judge Donahoe's constitutional rights and were deliberately and callously indifferent to Judge Donahoe in training (or failing to train) their officers, agents, and employees in (among other things and without limitation): The appropriate, lawful and constitutional policies, procedures, and protocols for investigating, processing, handling, and managing civil and/or criminal investigations and prosecutions in their control; and for adopting policies and procedures to ensure due process and equal protection for those subject to investigation and prosecution.
- 169. As alleged herein, Sheriff Arpaio, Hendershott, Thomas, Aubuchon, and Maricopa County, independently and in concert with one another and through their

official policymakers, were deliberately and callously indifferent to Judge Donahoe through fostering, encouraging and knowingly accepting formal and informal policies, procedures, practices, or customs condoning indifference to the rights of the subjects of civil and/or criminal investigations and prosecutions under their control.

- 170. As alleged herein, Sheriff Arpaio, Hendershott, Thomas, Aubuchon, and Maricopa County, independently and in concert with one another and through their official policymakers, knew and should have known that unconstitutional policies, practices, customs, and training existed with respect to the screening, hiring, training, retaining, and supervision of officers, employees, and agents who have responsibility for the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control, yet failed to properly address them and/or failed to establish and implement appropriate policies, procedures, protocols, and training to remedy them.
- 171. As alleged herein, Sheriff Arpaio, Hendershott, Thomas, Aubuchon, and Maricopa County, independently and in concert with one another and through their official policymakers, permitted the implementation of inappropriate, unconstitutional, *de facto* policies which: Authorized, approved, condoned, and/or ratified unconstitutional civil and/or criminal investigatory and prosecutory practices, and failed to adequately train and supervise their personnel in these and other relevant areas.
- 172. The wrongful conduct of these Defendants as alleged in this Complaint constitutes violations of Title 42 U.S.C. § 1983, in that they deprived Judge Donahoe of the rights, privileges, and immunities secured to him by the Constitution and laws of the United States and their wrongful conduct was the moving force behind the violations of Judge Donahoe's rights by their agents, employees, officers, and personnel.

of the United States Constitution, including but not limited to Amendments I, IV, V, and XIV, in that Judge Donahoe was subjected to retaliatory conduct by law enforcement, invasion of privacy, and was sued civilly and criminally with no evidence to support the charges, with an unconstitutional motive, and without probable cause, equal protection or due process in an attempt to chill Plaintiff's free speech, prohibit anticipated judicial rulings, and to intimidate, harass, and exact revenge for prior judicial conduct.

- 174. As the direct and proximate result of Defendants' wrongful conduct, Judge Donahoe's constitutional rights were violated and he has suffered harm and has been injured.
- 175. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Judge Donahoe's rights.
- 176. As a result, punitive damages in an amount to be determined by a jury should be awarded against Sheriff Arpaio, Hendershott, Thomas, and Aubuchon to punish them for wrongdoing and to prevent them and others from acting in a similar manner in the future.

COUNT III

Violation of 42 U.S.C. § 1983—Substantive Due Process (All Defendants)

- 177. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 178. Defendants' conduct as alleged herein violates the laws of the United States and the State of Arizona:
 - 179. Among other things, Defendants' conduct constitutes:
 - a. Obstruction, in violation of A.R.S. § 13-2402

b. Conspiracy against Rights, in violation of 18 U.S.C. § 241

c. Deprivation of Rights Under Color of Law, in violation of 18 U.S.C. § 242

180. At all times material hereto, all Defendants were acting under color of law and in their capacity as officials and agents of Maricopa County.

181. The wrongful conduct of Defendants alleged herein also constitutes violations of the United States Constitution, including but not limited to Amendments I, IV, V, and XIV, in that Judge Donahoe was deprived of privileges and immunities guaranteed to all citizens of the United States, was subjected to retaliatory conduct, invasion of privacy, malicious and selective prosecution, and was sue civilly and criminally without proper cause, with an unconstitutional motive and malice, and without equal protection or due process in an attempt to chill Plaintiff's free speech, prohibit anticipated judicial rulings, and to intimidate, harass, and exact revenge for prior judicial conduct.

182. As a direct and proximate result of Defendants' wrongful conduct as alleged herein, Judge Donahoe's constitutional rights were violated and he has suffered harm and has been injured.

183. The wrongful conduct of these Defendants as alleged herein was undertaken with malice and/or with improper and unconstitutional motives.

184. In its totality, Defendants' entire course of conduct against Judge Donahoe, as set forth in the preceding allegations of the Complaint was arbitrary, irrational, extreme, outrageous, unjustified by any governmental interest, beyond all possible realms of decency; it also shocks the conscience and constitutes a gross abuse of governmental authority.

185. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Judge Donahoe's rights.

186. As a result, punitive damages in an amount to be determined by a jury should be awarded against Arpaio, Hendershott, Thomas, and Aubuchon to punish them for wrongdoing and to prevent them and others from acting in a similar manner in the future.

COUNT IV

Violation of 42 U.S.C. § 1983—Equal Protection (All Defendants)

- 187. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 188. At all times material hereto, all Defendants were acting under color of law and in their capacity as officials and agents of Maricopa County.
- 189. The wrongful conduct of Defendants alleged herein constitutes violations of the United States Constitution, including but not limited to Amendments I, IV, V, and XIV, in that Judge Donahoe was deprived of privileges and immunities guaranteed to all citizens of the United States, was subjected to law enforcement retaliatory conduct, invasion of privacy, malicious and selective prosecution, and was prosecuted civilly and criminally without proper cause, with an unconstitutional motive and malice, and without equal protection or due process in an attempt to chill Plaintiff's free speech, prohibit anticipated judicial rulings, and to intimidate, harass, and exact revenge for prior judicial conduct.
- 190. Defendants treated Judge Donahoe, as a class of one, differently from others similarly situated.

- 191. Upon information and belief, no other Maricopa County Judge has ever been treated in such a manner.
- 192. There is no rational basis for the difference in Defendants' treatment of Judge Donahoe from others similarly situated.
- 193. Defendants' engaged in their conduct for an impermissible motive and with malice due to the Defendants' animus of Judge Donahoe.
 - 194. Defendants acted with bad faith intent to injure Judge Donahoe.
- 195. Defendants singled out Judge Donahoe with the impermissible motive of attempting to chill his free speech, prohibit anticipated judicial rulings, and to intimidate, harass, and exact revenge for prior judicial conduct.
- 196. As a direct and proximate result of Defendants' wrongful conduct as alleged herein, Judge Donahoe's constitutional rights were violated and he has suffered harm and has been injured.
- 197. The wrongful conduct of these Defendants as alleged herein was undertaken with malice and/or with improper and unconstitutional motives in an attempt to interfere with conduct protected by the Constitution. Judge Donahoe was investigated, prosecuted civilly and criminally, intimidated, harassed, and coerced by or at the behest of Defendants for improper unconstitutional motives, was treated differently than others similarly situated, and was subjected to improper abuse of process and power for improper motives, without proper or probable cause, and with malice.
- 198. Judge Donahoe was subjected to Defendants' wrongful and unconstitutional conduct as alleged herein in a particularly egregious, conscience-shocking manner.

199. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Judge Donahoe's rights.

200. As a result, punitive damages in an amount to be determined by a jury should be awarded against Arpaio, Hendershott, Thomas, and Aubuchon to punish them for wrongdoing and to prevent them and others from acting in a similar manner in the future.

COUNT V

Conspiracy to Commit Violations of 42 U.S.C. § 1983 (Arpaio, Hendershott, Aubuchon, and Thomas)

- 201. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 202. The wrongful conduct of Defendants, as alleged herein, was undertaken pursuant to an agreement or meeting of the minds among Defendants to act in concert to violate Judge Donahoe's constitutional rights, chill his free speech, prohibit anticipated judicial rulings, and to intimidate, harass, and exact revenge for prior judicial conduct.
- 203. Defendants' acts and/or omissions as alleged herein to pursue and conduct the criminal and RICO "investigations" and prosecutions of Judge Donahoe, were undertaken pursuant to a conspiracy among Defendants to violate Judge Donahoe's constitutional rights.
- 204. As a direct and proximate cause of Defendants' conspiracy, Judge Donahoe's constitutional rights were violated.
- 205. The acts and omissions of Defendants in furtherance of their conspiracy, acting in their official capacities and under color of law, were malicious and/or in reckless disregard of Judge Donahoe's rights.

206. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Judge Donahoe's rights.

207. As a result, punitive damages in an amount to be determined by a jury should be awarded against Arpaio, Hendershott, Thomas, and Aubuchon to punish them for wrongdoing and to prevent them and others from acting in a similar manner in the future.

COUNT VI

Violations of Arizona Law: Abuse of Process (All Defendants)

- 208. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 209. By authorizing, initiating, instigating, conducting, acquiescing, and/or participating in the decision to prosecute a RICO Action and a criminal action against Judge Donahoe, which investigations and prosecutions Defendants knew were not based on probable cause or proper cause and were brought with malice, Defendants willfully used, threatened to use, agreed or failed to object to the use of process or procedure to accomplish an ulterior purpose for which the process or procedure was not designed, namely to improperly punish, retaliate against, humiliate and discredit a duly-elected County judge who issued judicial rulings adverse to them, in violation of his Constitutional rights, as alleged herein.
- 210. As a direct and proximate result of Defendants' abuse of process, Plaintiffs sustained damages and suffered harm in an amount to be proven at trial.
- 211. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Plaintiffs' rights.

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COUNT VII

<u>Violation of Arizona Law: Infliction of Emotional Distress (Negligent and Intentional) (All Defendants)</u>

- 212. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 213. Defendants' acts and/or omissions, including such things as (among others and without limitation) their vindictive, retaliatory, extortionate, threatening, intimidating under the color of state law, and invasive conduct, constituted extreme and outrageous conduct that inflicted emotional distress and physical injury and/or harm upon Judge Donahoe and his wife.
- 214. Defendants' acts and omissions were extreme, outrageous, and beyond all possible realms of decency and shock the conscience.
- 215. Defendants' acts and omissions were intentionally aimed at causing Judge Donahoe and his wife extreme emotional distress and/or physical injury and/or harm and were done in reckless disregard of the near certainty that emotional distress and physical injury and/or harm would result from their conduct.
- 216. Defendants' acts and omissions constitute negligent, reckless, and/or intentional infliction of emotional distress.
- 217. As a direct and proximate cause of Defendants' intentional, reckless, and/or negligent infliction of emotional distress, Judge Donahoe and his wife have suffered severe emotional distress, adverse physical maladies and manifestations, and physical injury and/or harm in an amount to be determined by trial.
- 218. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Plaintiffs' rights.

COUNT VIII

<u>Defamation, Libel, and/or False Light Invasion of Privacy (Arpaio, Hendershott, Thomas, and Aubuchon)</u>

- 219. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 220. As alleged herein, Defendants made and/or released statements to the press regarding Judge Donahoe and the merits of criminal and RICO investigations and charges even after their voluntary dismissal of the actions. And, in the case of Thomas and Aubuchon, certain statements were made after leaving office and/or County employment.
- 221. Defendants' statements made and/or released to the media as alleged herein were knowingly false, defamatory, and disparaging.
- 222. Defendants are responsible for the publication of the false and misleading statements in various media outlets throughout Arizona.
- 223. Defendants caused the false and defamatory statements to be published to Arizona citizens with knowledge of their falsity and/or with reckless disregard as to their truth or falsity.
- 224. Defendants' false and defamatory statements were directed to the honesty, integrity, and reputation of Judge Donahoe constituting defamation *per se*.
- 225. As a direct and approximate result of Defendants' false and defamatory statements, Judge Donahoe has been damaged in an amount to be proven at trial.
- 226. As a direct and proximate result of the conduct described in this Complaint, Judge Donahoe suffered irreparable harm, including damage to his reputation and good name, suffered severe emotional distress, adverse physical maladies and manifestations, and physical injury and/or harm.

- 227. The acts and omissions of Sheriff Arpaio, Hendershott, Aubuchon, and Thomas acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Plaintiff's rights.
- 228. Thomas' and Aubuchon's conduct, which was performed in their capacity as private citizens, after they left the MCAO, was done with an intent to harm Plaintiffs and in conscious disregard of causing significant harm to Plaintiffs. Thomas and Aubuchon acted deliberately, overtly, and dishonestly. Thomas and Aubuchon's motives were so improper and their conduct so oppressive, outrageous, and intolerable that punitive damages are warranted.
- 229. The acts and omissions of Thomas and Aubuchon acting in their capacity as private citizens as alleged herein, were malicious, punitive, and in reckless disregard of Plaintiffs' rights.
- 230. As a direct and proximate result, punitive damages in an amount to be determined by a jury should be awarded against Aubuchon and Thomas to punish them for wrongdoing and to prevent them and others from acting in a similar manner in the future.

COUNT IX

Racketeering Violations under 18 U.S.C. § 1961, et seq. & A.R.S. § 13- 2301, et seq. (All Defendants)

- 231. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 232. As set forth in detail in this Complaint, Defendants have engaged in a pattern of unlawful activity in order to obtain political, retaliatory, or retributive gains that have resulted in harm and injury to Judge Donahoe and others.
- 233. Such a pattern of unlawful activity includes, but is not limited to, repeated, baseless investigations, malicious prosecutions and abuses of process against

Judge Donahoe and others, assertions of patently false claims, fraudulent schemes, practices, and artifices, and extortions under color of official right, which have occurred over at least the last several years and may still be ongoing.

- 234. Defendants undertook such unlawful activity as an association-in-fact and/or an enterprise with a common purpose. Each of the Defendants conducted or participated, directly and/or indirectly, in the conduct of the association-in-fact and/or enterprise.
- 235. As a direct and proximate result of Defendants' pattern of unlawful activity as alleged herein, Judge Donahoe has been injured and sustained monetary damages in an amount to be proven at trial.
- 236. Defendants' acts and omissions as alleged herein constitute violations of 18 U.S.C. § 1861, et seq. and A.R.S. § 12-2301, et seq.
- 237. Pursuant to 18 U.S.C. § 1964(c) and A.R.S. § 12-2314.01, Judge Donahoe is entitled to an award of treble damages.
- 238. Pursuant to 18 U.S.C. § 1964(c) and A.R.S. § 13-2314.01, Judge Donahoe is entitled to an award of his reasonable attorneys' fees and costs.

COUNT X

Negligence (All Defendants)

- 239. Plaintiffs reallege and fully incorporate the allegations set forth in each of the preceding paragraphs of this Complaint.
- 240. Defendants have both statutory and common law duties of care to Judge Donahoe and all citizens when performing the functions of their positions. Defendants owe a duty of care to Judge Donahoe with respect to conducting criminal and/or civil investigations and prosecutions.

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Defendants are legally responsible for the management of the civil and/or criminal investigation system in Maricopa County, and the establishment and implementation of policies, procedures, and protocols that govern the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control. Their responsibility includes making certain that such policies, procedures, and protocols satisfy all federal and state standards.

- Defendants are legally responsible for the screening, hiring, training, retaining, and supervision of all employees and agents who have responsibility for the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control. This responsibility includes making certain that such screening, hiring, training, retaining, and supervision of such employees and agents satisfy all federal and state standards.
- 243. Defendants breached their duties owed to Judge Donahoe, as alleged in this Complaint, by (inter alia), failing to conduct the duties of their positions with reasonable care; failing to establish and implement proper policies, procedures, and protocols governing the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control; and failing to properly screen, hire, train, retain, and supervise employees and agents who have responsibility for the investigation, processing, handling, and management of criminal investigations and prosecutions in their control.
- 244. Defendants' breaches of their duties owed to Judge Donahoe directly and proximately caused Plaintiffs to suffer emotional and physical damages in an amount to be proven at trial.

245. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Plaintiffs' rights.

COUNT XI

Gross Negligence (All Defendants)

- 246. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of this Complaint.
- 247. Defendants have both statutory and common law duties of care to Judge Donahoe and all citizens when performing the functions of their positions, including the duty of care with respect to conducting criminal and/or civil investigations and prosecutions.
- 248. Defendants are legally responsible for the management of the civil and/or criminal investigation system in Maricopa County, and the establishment and implementation of policies, procedures, and protocols that govern the investigation, processing, handling, and management of criminal investigations and prosecutions in their control. Their responsibility includes making certain that such policies, procedures, and protocols satisfy all federal and state standards.
- 249. Defendants are legally responsible for the screening, hiring, training, retaining, and supervision of all employees and agents who have responsibility for the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control. This responsibility includes making certain that such screening, hiring, training, retaining, and supervision of such employees and agents satisfy all federal and state standards.
- 250. Defendants were grossly negligent in breaching their duties owed to Judge Donahoe, as alleged in this Complaint, by (*inter alia*), failing to conduct the duties of

their positions with reasonable care; failing to establish and implement proper policies, procedures, and protocols governing the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control; and failing to properly screen, hire, train, retain, and supervise employees and agents who have responsibility for the investigation, processing, handling, and management of civil and/or criminal investigations and prosecutions in their control.

- 251. Defendants' breached their duties with actual or constructive knowledge, or with reckless disregard that their acts and/or omissions would result in harm to Judge Donahoe.
- 252. Defendants' gross negligence directly and proximately caused Plaintiffs physical and emotional harm in an amount to be proven at trial.
- 253. The acts and omissions of Sheriff Arpaio, Hendershott, Aubuchon, and Thomas acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Plaintiffs' rights.

COUNT XII

Intrusion of Seclusion/Invasion of Privacy (All Defendants)

- 254. Plaintiffs reallege and incorporate by reference the allegations set forth in each of the preceding paragraphs of the Complaint as if set forth fully herein.
- 255. As alleged herein, Defendants intentionally released the address of Judge Donahoe's personal residence on the internet and to a process server who had been previously prosecuted for threatening to kill Judge Donahoe.
- 256. By their reprehensible conduct, Defendants intended to cause emotional distress and physical injury and harm to Judge Donahoe and his family, without justification.

257. As a direct and proximate result of the conduct described herein, Judge Donahoe suffered irreparable harm, including damage to his and his family' sense of safety and privacy, emotional distress, and physical injury and/or harm.

258. The individual Defendants' conduct was done with a conscious intent to harm Judge Donahoe or with reckless disregard to the possibility that such harm would result. Defendants acted deliberately, overtly, and dishonestly.

259. The acts and omissions of Sheriff Arpaio, Hendershott, Thomas, and Aubuchon, acting in their individual capacity and under color of law as alleged herein, were malicious, punitive, and in reckless disregard of Judge Donahoe's rights.

JURY TRIAL

260. Plaintiffs hereby request a trial by jury.

PRAYER FOR RELIEF

WHEREFORE, Plaintiffs pray for damages for judgment against Defendants as follows:

- (a) General damages in an amount to be proven at trial;
- (b) Punitive damages in an amount deemed just and reasonable against the individual Defendants as to the causes of action alleged herein;
- (c) Costs and attorneys' fees against all Defendants as to the causes of action alleged under the Constitution and laws of the United States, pursuant to 42 U.S.C. § 1988;
- (d) Treble damages and attorneys' fees against all Defendants as to the causes of action alleged under 18 U.S.C. § 1961, et seq. and A.R.S. § 13-2301, et seq.
- (e) The costs of litigation;

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- (f) All remedies provided by 42 U.S.C. § 1983, 18 U.S.C. § 1961, et seq., and A.R.S. § 13-2301, et seq.; and
- (g) Such other and further relief which may seem just and reasonable under the circumstances.

RESPECTFULLY SUBMITTED this 29th day of November, 2010.

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